

## Message Text

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73

ORIGIN LAB-04

INFO OCT-01 AF-06 ARA-06 EUR-12 EA-06 NEA-09 IO-10 ISO-00

CIAE-00 COME-00 EB-07 INR-07 NSAE-00 SIL-01 OIC-02

DODE-00 PM-03 H-02 L-02 NSC-05 PA-01 PRS-01 SP-02

SS-15 USIA-06 /108 R

DRAFTED BY LABOR:EBPERSONS:OF

APPROVED BY IO:ROBLAKE

S/IL:DGOOD

AF:JTSMITH

EA:RWALKINSHAW

EUR:DGOOTT

NEA:RCSEARING

ARA/LA/MRSD/L:JO'GRADY

IO/LABW:RCHEATER

COMMERCE:RUPTON(INFORM)

----- 001349

R 132109Z MAY 75

FM SECSTATE WASHDC

TO USMISSION GENEVA

AMEMBASSY ALGIERS

AMEMBASSY ANKARA

AMEMBASSY ADDIS ABABA

AMEMBASSY BEIRUT

AMEMBASSY BRUSSELS

USMISSION EC BRUSSELS

AMEMBASSY BUDAPEST

AMEMBASSY BUENOS AIRES

AMEMBASSY CARACAS

AMEMBASSY COLOMBO

AMEMBASSY COPENHAGEN

AMEMBASSY DAKAR

AMEMBASSY FREETOWN

AMEMBASSY HELSINKI

AMEMBASSY ISLAMABAD

AMCONSUL JOHANNESBURG

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AMEMBASSY KINSHASA

AMEMBASSY KUALA LUMPUR  
AMEMBASSY LAGOS  
AMEMBASSY LISBON  
AMEMBASSY LIMA  
AMEMBASSY LONDON  
AMEMBASSY MEXICO  
AMEMBASSY MOSCOW  
AMEMBASSY MONTEVIDEO  
AMEMBASSY NAIROBI  
AMEMBASSY NEW DELHI  
AMEMBASSY NOUAKCHOTT  
AMEMBASSY OSLO  
AMEMBASSY OTTAWA  
AMEMBASSY PARIS  
AMEMBASSY PRAGUE  
AMEMBASSY ROME  
AMEMBASSY STOCKHOLM  
AMEMBASSY TEHRAN  
AMEMBASSY TEL AVIV  
AMEMBASSY TOKYO  
AMEMBASSY TUNIS  
AMEMBASSY WARSAW  
AMEMBASSY WELLINGTON  
AMEMBASSY YAOUNDE  
AMEMBASSY ACCRA  
AMEMBASSY BONN  
AMEMBASSY MANILA

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E.O. 11652 NA

TAGS: ILO

SUBJECT: ILO WORKING PARTY ON STRUCTURE: THIRD SESSION,  
APRIL 28-MAY 3, 1975

REF: GENEVA 3211

1. TO AVOID ANY POSSIBLE MISUNDERSTANDING BASED ON REFTEL,  
FOLLOWING CLARIFICATION IS PROVIDED.  
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2. WORKING PARTY REPORT IS NOT RPT, NOT, AS MAY BE ASSUMED  
FROM PARA 1 REFTEL, BINDING ON ANY WP MEMBER FOR ANY  
PURPOSE.

A. USG AT WP MEETING STATED ITS OPPOSITION TO PROPOSAL ON  
COMPOSITION OF GB (PARA 2 A. REFTEL), AND THAT IT WOULD  
OPPOSE "PACKAGE" CONCEPT AS A WHOLE IF SUCH "PACKAGE"

CONTAINED THAT PROPOSAL. NEITHER THE USG NOR ANY OTHER WP MEMBER IS BOUND BY ANY OF THE WP PROPOSALS OR THEIR COLLECTIVE "PACKAGE". LDC GROUP OF 77 REPS ON WP SIMILARLY MADE CLEAR THEY NOT BOUND BY WP PROPOSALS (PARTICULARLY THOSE REFERRED TO IN PARA 2 A. AND B. REFTEL), AND WOULD NEED CONSULT THEIR GROUP 77 COLLEAGUES BEFORE TAKING POSITION AT EITHER ILO CONFERENCE OR NEXT MEETING OF WP.

B. WP RECOMMENDATION THAT WP BE AUTHORIZED CONTINUE, AND THAT IN MEANTIME ILO CONFERENCE POSTPONE DISCUSSION OF WP REPORT, DOES NOT RPT NOT IN ANY SENSE REPRESENT ANY BINDING OBLIGATION ON WP MEMBERS TO CONTINUE FROM "AGREED" PROPOSALS SO FAR REACHED IN WP. RATHER, RECOMMENDATION MADE IN RECOGNITION THAT DISAGREEMENTS ON MAJOR POINTS ARE SO VOLATILE THAT THEIR DISCUSSION IN LARGE STRUCTURE COMMITTEE OF ILO CONFERENCE COULD ONLY WORSEN SITUATION. THE ONLY POSSIBLE, THOUGH SLIM, CHANCE OF AVOIDING COMPLETE BLOW-UP WOULD BE TO CONFINE FURTHER CONSIDERATION AND NEGOTIATION, FOR THE TIME BEING AT LEAST, TO THE MUCH SMALLER WP. THE MAJORITY OF THE WP MEMBERS AT LEAST HAVE HAD THE EXPERIENCE OF, AND CONSEQUENTLY A BETTER GRASP OF THE ISSUES DISCUSSED DURING THREE SESSIONS OF THE WP THAN WOULD THE MUCH LARGER AND MORE PAROCHIALY MOTIVATED MEMBERSHIP OF AN ILO CONFERENCE COMMITTEE ON STRUCTURE.

3. WHILE GROUP 77 PARTICIPTED IN BARGAINING DOWN LENGTH OF MORATORIUM, INITIATIVE TO SUGGEST MORATORIUM (PARA 3 REFTEL) CAME FROM OTHER SIDE.

4. OPENING OF PARA 4 REFTEL MAY GIVE STRONGER IMPRESSION OF SATISFACTION WITH WP PROPOSALS THAN IS WARRANTED IN LIGHT OF FOLLOWING CLARIFICATION. LDC GROUP OF 77 SIDE IS NOT SATISFIED WITH WP PROPOSALS, AND SOME WP MEMBERS OF LIMITED OFFICIAL USE

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"OTHER SIDE" HAVE SERIOUS OBJECTIONS TO VARIOUS WP PROPOSALS. USG, FOR EXAMPLE, WILL NOT SUPPORT ANY "PACKAGE" THAT INCLUDES THE WP PROPOSAL FOR COMPOSITION OF GB, AS NOTED PARA 2. A ABOVE. EVEN AS LATE AS NIGHT SITTING ON LAST DAY OF WP SESSION (MAY 3), MEETING THREATENED TO DISINTEGRATE OVER INTRANSIGENT POSTURE OF GROUP 77. WP REPORT FINALLY ACCEPTED ONLY AFTER GROUP 77 MEMBERS HAD REITERATED THAT THEY NOT COMMITTED TO WP PROPOSALS, AND THAT THEY WOULD HAVE TO CONSULT WITH THEIR GROUP 77 COLLEAGUES. USG ALSO REITERATED ITS POSITION (NOTED ABOVE). THUS, ONLY IN SENSE THAT BOTH SIDES ACCEPTED WP REPORT CAN IT BE SAID THEY APPEAR SATISFIED WITH PROPOSALS.

5. PARA 4 REFTEL CLOSSES WITH REFERENCE TO USG OPPOSITION TO PROPOSALS FOR GREATER REGIONAL AUTONOMY IN SELECTION

OF GOVERNMENT REPS ON GOVERNING BODY. SOME CLARIFICATION OF THAT WORDING IS NECESSARY. THE PROBLEM IS NOT REGIONAL AUTONOMY, BUT A PROPOSED ARITHMETIC FORMULA FOR THE REGIONAL ALLOCATION OF GOVERNMENT SEATS ON THE GOVERNING BODY. THIS CONFORMS TO THE MAJOR USSR OBJECTIVE ON ILO STRUCTURE. THEY CALL IT "EQUITABLE GEOGRAPHIC REPRESENTATION."

6. THE USG TAKES A HARD POSITION AGAINST THE REGIONAL ALLOCATION OF SEATS.

A. ONCE REGIONAL ALLOCATION OF GOVERNMENT SEATS HAS BEEN ACCEPTED THE NEXT, AND IN OUR OPINION UNAVOIDABLE, STEP WILL BE TO IMPOSE ON THE WORKER AND EMPLOYER GROUPS SUCH A FORMULA FOR THE REGIONAL ALLOCATION OF WORKER AND EMPLOYER SEATS. THIS WOULD GUARANTEE THAT THE EMPLOYER AND WORKER GROUPS WOULD HAVE TO ELECT A GIVEN NUMBER OF EMPLOYER AND WORKER DELEGATES FROM EACH REGION, WHETHER OR NOT THOSE GROUPS BELIEVED THAT THOSE SO ELECTED BEST REPRESENTED THEIR REPRESENTATIVE GROUP INTERESTS. FOR EXAMPLE, A CERTAIN NUMBER OF EASTERN EUROPEAN DESIGNATED EMPLOYER DELEGATES WOULD HAVE TO BE ELECTED BY THE EMPLOYER GROUP AS EMPLOYER MEMBERS OF THE GOVERNING BODY EVEN THOUGH THEY NOT ONLY DO NOT REPRESENT, BUT ARE OPPOSED TO, EMPLOYER GROUP INTERESTS.

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B. A REQUIREMENT FOR REGIONAL ALLOCATION OF EMPLOYER AND WORKER SEATS WOULD END THE PRESENT AUTONOMOUS AUTHORITY OF THE TWO NON-GOVERNMENT GROUPS TO DETERMINE THE REPRESENTATION OF THEIR RESPECTIVE GROUP'S INTERESTS ON THE GOVERNING BODY AND ON OTHER TRIPARTITE BODIES OF THE ILO. THIS WOULD ASSURE THE FRAGMENTATION OF THE TWO NON-GOVERNMENT GROUPS ALONG REGIONAL LINES AND DESTROY THE TRIPARTITE REPRESENTATION OF GROUP INTERESTS AS IT HAS EXISTED IN THE ILO. UNITED STATES GOVERNMENT, EMPLOYER, AND WORKER INTERESTS IN THE ILO LIKELY WOULD DISSIPATE RAPIDLY WERE THE TRIPARTITE BASIS OF ILO DECISION-MAKING TO BE CHANGED SO RADICALLY. INGERSOLL

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**To:** GENEVA MULTIPLE  
**Type:** TE  
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